# WEST MANATEE FIRE & RESCUE DISTRICT

# FINANCIAL STATEMENTS

SEPTEMBER 30, 2018

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CS&L CPAs

#### **INDEPENDENT AUDITOR'S REPORT**

Board of Commissioners West Manatee Fire & Rescue District Manatee County, Florida

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of West Manatee Fire & Rescue District (the District), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the West Manatee Fire & Rescue District, as of September 30, 2018, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Change in Accounting Principle

As described in Note A to the financial statements, in 2018, the District adopted new accounting guidance, GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits other than Pensions.* Our opinion is not modified with respect to this matter.

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#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 - 8, the budgetary comparison information on page 43, the schedule of changes in net pension liability and related ratios – FFRP, schedule of contributions and notes – FFRP, schedule of investment returns - FFRP, schedule of proportionate share of the net pension liability (FRS and HIS). District's contributions and notes to required supplementary information (FRS and HIS) on pages 44 -52, and the schedule of changes in total OPEB liability and related ratios on page 53 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the West Manatee Fire & Rescue District's basic financial statements. The supplemental schedule on page 54 as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplemental schedule is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental schedule is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 13, 2019 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Christopher, Smith, Leven, Bristow + Starell, P.A.

CHRISTOPHER, SMITH, LEONARD, BRISTOW & STANELL, P. A.

May 13, 2019 Bradenton, Florida



# West Manatee Fire & Rescue District

Administration P.O. Box 14028, Bradenton, FL 34280 Phone (941)761-1555 Fax (941) 237-3935

# MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of West Manatee Fire & Rescue District (the District), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended September 30, 2018. Readers should consider the information presented here in conjunction with the basic financial statements.

# Financial Highlights

- The assets of the District exceeded its liabilities at the close of the most recent fiscal year by \$8,048,144 (*net position*).
- The District implemented GASB Statement No. 75 in the current year. As a result, beginning net position was reduced \$1,258,951.
- The District's total net position increased by \$567,508.
- As of the close of the current fiscal year, the District's governmental fund reported ending fund balances of \$5,954,857, an increase of \$426,260 in comparison with the prior year. Of this total amount, \$813,541 is unassigned fund balance. \$4,425,000 is assigned for specific purposes and \$716,316 is restricted.
- The District's total debt was \$2,246,609, which decreased by \$596,789 due to principal payments during the current fiscal year. The District also had other long-term liabilities of: \$791,185 in compensated absences, \$1,622,928 in OPEB liability, and net pension liability in the amount of \$1,619,854.

## Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to West Manatee Fire & Rescue District's basic financial statements. The District's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The *government-wide financial statements* are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the District's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The *statement of activities* presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected revenues and earned but unused vacation and sick leave).

Both of the government-wide financial statements distinguish functions of the District that are principally supported by fire assessments (non-advalorem taxes), impact fees and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The District is engaged in only governmental activities.

The government-wide financial statements can be found on pages 9 and 10 of this report.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The District has governmental funds and fiduciary funds.

**Governmental funds.** Governmental funds focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. These funds are reported using the modified accrual method of accounting and the current financial resources focus. As a result long-term assets and liabilities are not included. The District uses a General fund. The General Fund is the general operating fund. All general tax revenues are accounted for in this fund. From this fund all general operating expenditures, budgeted capital expenditures and debt service costs are paid.

A reconciliation to facilitate the comparison between the governmental fund financial statements and the government-wide financial statements is presented.

The District adopts an annual budget for its general fund. A budgetary comparison statement has been provided to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 11 to 14 of this report.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government and follow the accrual method of accounting. The District's sole fiduciary fund is a pension trust fund used to account for the Chapter 175 defined benefit pension fund. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the West Manatee Fire & Rescue District's own programs.

The basic fiduciary fund financial statements can be found on pages 15–16 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found beginning on page 17 of this report.

## Government-Wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the West Manatee Fire & Rescue District, assets exceeded liabilities by \$8,048,144 at the close of the most recent fiscal year.

A large portion of the District's net position \$5,550,279 reflects its net investment in capital assets (e.g., land, buildings, machinery, and equipment); less any related debt used to acquire those assets that are still outstanding. The District uses these capital assets to provide fire protection and emergency services to citizens within the boundaries of the District; consequently, these assets are *not* available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The District also had significant assets in cash and investments at year-end.

The following table presents a condensed statement of net position as of September 30, 2018 with comparative totals for September 30, 2017.

	Net Position			
		Governmental Activities		
		2018	2017	
Current and other assets		\$ 6,119,156	\$ 5,671,006	
Capital assets		7,796,888	8,083,262	
Total assets		13,916,044	13,754,268	
Deferred outflows of pensions resources		1,194,995	1,195,142	
Long-term liabilities outstanding		6,280,576	5,456,329	
Other liabilities		164,299	142,409	
Total liabilities		6,444,875	5,598,738	
Deferred inflows of pension earnings		618,020	611,085	
Net position:				
Net investment in capital assets		5,550,279	5,239,864	
Restricted		716,316	707,421	
Unrestricted		1,781,549	2,792,302	
Total net position		<u>\$ 8,048,144</u>	<u>\$ 8,739,587</u>	

An additional portion of the District's net position, \$716,316, represents resources from impact fees and debt sinking fund reserves that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net position* of \$1,781,549 may be used to meet the District's ongoing obligations to citizens and creditors.

The District's net position increased by \$567,508 during the current fiscal year.

The following table provides a summary of the District's operations for the year ended September 30, 2018 with comparative totals for the year ended September 30, 2017.

Changes	in	Net	Position	
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	Governmen	Governmental Activities	
	2018	2017	
Revenues:			
Program revenues:			
Charges for services	\$ 86,311	\$ 85,116	
Operating Grants	327,686	198,740	
General revenues:			
Fire assessments	7,007,357	6,785,156	
Investment income	82,196	17,463	
Impact Fees	59,941	55,541	
Other	94,981	99,126	
Total revenues	7,658,472	7,241,142	
Expenses:			
Fire Protection Services	6,565,598	6,297,877	
Depreciation	456,016	453,130	
Interest on long-term debt	69,350	77,924	
Total expenses	7,090,964	6,828,931	
Increase in net position	567,508	412,211	
Net position - Beginning, as previously stated	8,739,587	8,327,376	
Prior period adjustment	(1,258,951)	-0-	
Net Position - Beginning, as restated	7,480,636	8,327,376	
Net Position – Ending	<u>\$ 8,048,144</u>	\$ 8,739,587	

• Fire assessment taxes increased by \$222,201 during the year. Other income increased due to operating grants in the current year. Total fire protection service expense increased by \$262,033.

Financial Analysis of the District's Funds

The District utilizes only Governmental Funds, which includes the General Fund.

**Governmental funds.** The focus of the District's *governmental fund* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the District's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the District's governmental fund reported ending fund balances of \$5,954,857, an increase of \$426,260 in comparison with the prior year. Of this total \$716,316 are restricted for impact fees and debt sinking fund, and \$4,250,000 is assigned by the District to fund future expenditures as identified in Note A (11). The remaining unassigned funds of \$813,541 are used as working capital to fund District operations until receipt of fire assessment revenues. It also serves as the District contingency fund for protective measures as well as response and recovery to natural or manmade disasters. Unassigned fund balance represents 11% of annual general fund expenditures.

The fund balance of the District's general fund increased by \$426,260 during the current fiscal year. Significant current year activity included:

- An increase in the amount of fire assessments revenues of \$222,201. Grant income of \$327,686 was received related to the SAFER grant and FEMA reimbursements.
- Expenditures in the general fund increased by \$706,943. Personnel costs increased \$456,079, operating expenditures increased by \$42,611, capital outlay decreased by \$47,489, and debt service increased by \$255,742 due to paying off a note in 2018.

## General Fund Budgetary Highlights

During the year, the General Fund budget revenues and expenditures were not amended. Budgeted revenues, including other financing sources, were \$7,335,851. Budgeted expenditures were \$7,492,000. Actual revenues exceeded budgeted revenues by \$316,652 mainly due to tax assessments, impact fees, interest income and grants. Actual expenditures were less than budgeted expenditures by \$259,788, mainly due to less personal service, operating and capital outlay than anticipated.

## Fiduciary Fund

The District's Pension Trust Fund presents a Statement of Fiduciary Net Position and a Statement of Changes in Fiduciary Net Position on pages 15 and 16. These activities are excluded from the District's government wide financial statements because the District cannot use these assets to finance its operations.

The District's Pension Trust Fund reported fiduciary net position of \$16,943,440. The fiduciary fund had contributions of \$1,082,646 and net investment income/(loss) of \$1,162,876, offset by benefit payments and expenses of \$122,390. This Pension Trust Fund includes only firefighters hired after January 1, 1996. Other firefighters are included in the State of Florida Retirement System.

## Capital Assets

The District's investment in capital assets amounts to \$7,796,888 (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, and machinery and equipment. The District's investment in capital assets for the current fiscal year decreased by \$286,374; this was comprised of \$170,927 of capital additions, \$456,016 of depreciation expense and \$1,285 of loss on disposal of assets.

## Capital Assets

	Governmental Activities		
	2018	2017	
Land	\$ 642,669	\$ 642,669	
Building and Improvements	5,612,770	5,856,611	
Machinery and equipment		1,583,982	
Total (net of depreciation)	<u>\$ 7,796,888</u>	\$ 8,083,262	

See note C of this report for additional information on the District's capital assets.

## Long-Term Liabilities

At the end of the current fiscal year, the District had total debt outstanding of \$2,246,609. The District's debt represents a note agreement secured by a pledge of tax assessments, a note for the purchase of a fire truck, and a note for construction of Station 1. The District also records a long-term liability for compensated absences of \$791,185, OPEB liability of \$1,622,928, and net pension liability of \$1,619,854.

The District's total debt decreased by \$596,789 during the current fiscal year, due to principal payments.

Additional information on the District's long-term debt can be found in Note D of this report.

### Economic Factors and Next Year's Budgets and Rates

The District's non-ad valorem assessment rates are limited to increases by F.S. 191.009(2). This revenue limitation is based on the average annual rate of personal income growth in Florida over the previous five years. Florida personal income shall be determined from information available from the United States Department of Commerce. The District increased the assessment on residential parcels and commercial parcels 2.00% for FY 18/19.

The increased revenue from the fire protection assessment on all properties will be utilized to offset increased operational costs.

All of these factors will be considered in preparing the District's future budgets.

### Requests for Information

This financial report is designed to provide a general overview of the West Manatee Fire & Rescue District's finances for all those with an interest in the District's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the District at, West Manatee Fire & Rescue District, 6510 3<sup>rd</sup> Avenue W., Bradenton, Florida 34209.

# WEST MANATEE FIRE & RESCUE DISTRICT STATEMENT OF NET POSITION SEPTEMBER 30, 2018

	GOVERNMENTAL ACTIVITIES	
ASSETS		
Cash and cash equivalents	\$	3,287,605
Investments		2,005,596
Due from other governments		116,664
Restricted assets:		
Temporarily restricted:		
Cash and cash equivalents		378,368
Investments		330,923
Capital assets		
Land		642,669
Other capital assets, net of depreciation		7,154,219
Total Assets	1	3,916,044
Deferred outflows of pension resources		1,194,995
LIABILITIES		
Accounts payable and other current liabilities		164,299
Noncurrent liabilities:		
Due within one year		301,259
Due in more than one year		5,979,317
Total Liabilities		6,444,875
Deferred inflows of pension earnings		618,020
NET POSITION		
Net Investment in Capital Assets		5,550,279
Restricted		709,291
Unrestricted		1,788,574
TOTAL NET POSITION	\$	8,048,144

# WEST MANATEE FIRE & RESCUE DISTRICT STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2018

Public Safety-Fire Protection	
Personal services	\$ 5,705,298
Operating expenses	860,300
Depreciation	456,016
Interest	 69,350
Total Program Expenses	7,090,964
Program Revenues:	
Operating grants	327,686
Charges for services	 86,311
Net Program Expense	 6,676,967
General Revenues:	
Fire assessments	7,007,357
Impact fees	59,941
Investment earnings	82,196
Miscellaneous	 94,981
Total General Revenues	 7,244,475
Increase in Net Position	567,508
Net Position - Beginning, as previously stated	8,739,587
Prior period adjustment	 (1,258,951)
Net Position - Beginning, as restated	 7,480,636
Net Position – Ending	\$ 8,048,144

# WEST MANATEE FIRE & RESCUE DISTRICT BALANCE SHEET GOVERNMENTAL FUND SEPTEMBER 30, 2018

		GENERAL FUND
ASSETS Cash Cash – restricted Investments Investments-restricted Due from other governments	\$	3,287,605 378,368 2,005,596 330,923 116,664
TOTAL ASSETS LIABILITIES AND FUND BALANCE Liabilities: Accounts payable Accrued expenses TOTAL LIABILITIES	\$\$	<b>6,119,156</b> 4,616 159,683 164,299
FUND BALANCE Spendable Restricted Assigned Unassigned TOTAL FUND BALANCE		716,316 4,425,000 <u>813,541</u> 5,954,857
TOTAL LIABILITIES AND FUND BALANCE	\$	6,119,156

# WEST MANATEE FIRE & RESCUE DISTRICT RECONCILIATION OF THE BALANCE SHEET – GOVERNMENTAL FUND TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2018

NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ 8,048,144
Long-term liabilities, including notes payable, and compensated absences, Net pension liability and OPEB are not due and payable in the current period and therefore are not reported in the funds.	 (6,280,576)
Deferred inflows of pension earnings are not recognized in the governmental funds, however, they are recorded in the statement of net position under full accrual accounting	(618,020)
Deferred outflows of pension resources are not recognized in the governmental funds, however, they are recorded in the statement of net position under full accrual accounting	1,194,995
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	7,796,888
Fund Balance – Total Governmental Fund	\$ 5,954,857
Amounts reported for governmental activities in the statement of Net Position are different because:	

The accompanying notes are an integral part of these financial statements.

# WEST MANATEE FIRE & RESCUE DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2018

		GENERAL FUND
REVENUES		
Fire protection services:	¢	7 007 257
Tax assessments	\$	7,007,357
Impact fees Interest income – unrestricted		59,941 82,196
Inspection fees		5,455
Grant income		327,686
Reimbursements		42,237
Miscellaneous income		127,631
Total Revenues		7,652,503
EXPENDITURES Public Safety:		
Personal services		E E 26 1 2 1
		5,536,131 855,911
Operating expenditures Capital outlay		174,031
Debt Service:		174,031
Principal		596,789
Interest		69,350
Total Expenditures		7,232,212
Total Experiators		7,252,212
Excess of revenues over (under) expenditures		420,291
Other Financing Sources		
Proceeds from sale of fixed assets		5,969
		5,969
Net Change in Fund Balance		426,260
FUND BALANCE, October 1, 2017		5,528,597
FUND BALANCE, September 30, 2018	\$	5,954,857

# WEST MANATEE FIRE & RESCUE DISTRICT RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUND TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2018

Amounts reported for governmental activities in the statement of activities are different because:	
Net changes in fund balances - governmental fund	\$ 426,260
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation expense and loss on disposal of assets exceed capital additions.	(286,374)
	(200,071)
The repayment of the principal of long-term debt consumes the current financial resources of governmental funds. However, the transaction has no effect on change in net position.	596,789
Some expenditures in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the general fund. This represents the current year change in:	
Compensated absences	(37,329)
OPEB liabilities	8,980
Net pension liability	(133,736)
Deferred outflows of pension resources	(147)
Deferred inflows of pension earnings	(6,935)
CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ 567,508

# WEST MANATEE FIRE & RESCUE DISTRICT STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUND – PENSION TRUST FUND SEPTEMBER 30, 2018

ASSETS Due from State of Florida	\$ 7,773
Investments, at fair value	
Money Market and short term funds	371,085
U.S. Government Obligations	710,915
Corporate Bonds	765,093
Foreign Bonds	99,989
Fixed Income Funds	9,982,680
Equity Funds	4,124,620
American Core Realty Fund	 881,285
Total Investments	 16,935,667
TOTAL ASSETS	 16,943,440
NET POSITION	
Held in trust for pension benefits	\$ 16,943,440

# WEST MANATEE FIRE & RESCUE DISTRICT STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUND PENSION TRUST FUND FOR THE YEAR ENDED SEPTEMBER 30, 2018

ADDITIONS CONTRIBUTIONS:		
Employer contributions	\$	737,268
Employee contributions	•	80,255
State contributions		265,123
Total contributions		1,082,646
INVESTMENT INCOME:		
Interest and dividends		476,787
Gain (loss) on sales		57,292
Net appreciation (depreciation) in fair value of investments		660,125
		1,194,204
Less investment expense		31,328
Net investment income (loss)		1,162,876
TOTAL ADDITIONS		2,245,522
DEDUCTIONS		
Administrative expenses		56,294
Benefits paid to participants		66,096
TOTAL DEDUCTIONS		122,390
NET INCREASE (DECREASE)		2,123,132
NET POSITION HELD IN TRUST FOR PENSION BENEFITS: Beginning of period		14,820,308
End of period	\$	16,943,440

The accompanying notes are an integral part of these financial statements.

# NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The following is a summary of the significant accounting policies followed by the West Manatee Fire & Rescue District, Manatee County, Florida:

(1) <u>Reporting Entity</u> - West Manatee Fire & Rescue District is a public municipal corporation in the State of Florida created in 2000 under of the Laws of Florida (Chapter 2000-401). This act merged two predecessor Districts: The Anna Maria Fire Control District and the Westside Fire Control District. All of the assets and liabilities of the previous two Districts were transferred into the West Manatee Fire and Rescue District on the effective date of the act May 31, 2000.

Revenue is provided for in the Bill by special assessments against taxable real estate lying within the territorial bounds of the District as defined by the State of Florida. Disbursements are made for maintenance and upkeep of the fire stations, purchase of fire fighting and rescue equipment, payment of wages, employee benefits, and administrative expenses.

The State of Florida passed Legislation, which took effect in 1985, which provides for the District to collect impact fees to defray the cost of improvements required to provide fire and emergency service to the new users of the District. The impact fees collected are to be used exclusively for the acquisition, purchase or construction of new facilities and equipment required to provide these services to the new users in the District.

(2) <u>Basis of Presentation</u> -The District's basic financial statements includes Government-wide (which reports the District as a whole) and Fund financial statements (which report only on the General and Fiduciary Funds). The Basic Financial Statements present only governmental activities, as the District conducts no business type activities.

<u>Basis of Accounting: Basic Financial Statements - Government Wide</u> <u>Statements</u>- The Government-Wide Financial Statements (Statement of Net Position and Statement of Activities) are prepared using the economic resources measurement focus and the accrual basis of accounting. These statements exclude the District's fiduciary activities (pension trust fund.) For the most part, interfund activity has been removed from these statements. The District's net position is reported in three parts (as applicable): Net Investment in Capital Assets; restricted net position, and unrestricted net position. The statement of activities reports direct program expenses offset by program revenues. The amounts reported as program revenues include charges for services, as well as operating and capital grants as applicable. General revenues include taxes and other items not properly included as program revenue.

<u>Basic Financial Statements – Fund Financial Statements</u> – The District's accounts are organized on the basis of funds, which are self-balancing set of accounts that comprise its assets, liabilities, reserves, fund balance, revenues and expenditures. The District utilizes Governmental funds, which follow the

# NOTE A - <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED</u>

# (2) Basis of Presentation - Continued

modified accrual basis of accounting. Under this method, revenues are recorded when they become measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are generally recorded when a fund liability is incurred. The District also uses a pension trust fund. The District reports the following funds, which are major funds:

# Governmental Funds

<u>General Fund</u> – The General Fund is the general operating fund of the District. All general tax revenues are accounted for in this Fund. From the Fund are paid the general operating expenditures, budgeted capital expenditures and debt service costs. Impact Fees collected on new construction are also accounted for in this Fund. These revenues can only be used for the acquisition, construction or purchase of assets required to provide fire protection and emergency services to new construction.

# Fiduciary Funds

<u>Pension Trust Fund</u> – Pension trust funds are accounted for on the accrual basis since capital maintenance is critical. Employer and participant contributions are recognized in the period in which the contributions are due. Retirement benefits and refunds are recognized when due and payable in accordance with the plan. The pension trust fund is used to account for a defined benefit pension plan established for employees hired on or after January 1, 1996.

- (3) <u>Budgets and Budgetary Accounting</u> The District prepares an annual operating budget for the fiscal year commencing October 1. Prior to September 1 of each year, the District's Fire Chief prepares a proposed budget for the upcoming fiscal year. The budget is based on an analysis of prior year actual revenues and expenditures along with anticipated spending and revenue sources. Budgetary control is exercised on the total expenditure level. Appropriations lapse at the end of the year. The pension trust fund is not budgeted. Once the proposed budget is compiled, it is brought before the Board of Commissioners for approval.
- (4) <u>Compensated Absences</u> It is the District's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. All vacation pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental funds only if they have matured or are payable from current financial resources. Compensated absences typically are liquidated out of the General Fund.

# NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

(5) <u>Capital Assets</u> - Capital assets, which include property, plant and equipment, are reported in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$1,000 and an estimated useful life of longer than one year. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal repair and maintenance that do not add to the value of the asset or extend the useful life of the asset are expensed as incurred. The District does not have infrastructure assets. Property, plant and equipment of the District are depreciated on a straight-line basis over the following estimated useful lives:

<u>Asset</u>	<u>Years</u>
Building	40
Improvements	20
Ladder Trucks	20
Fire Engines	10
Vehicles	5-7
Furniture, fixtures and equipment	5-15

- (6) <u>Long-Term Obligations</u> In the government-wide financial statements, longterm debt and other long-term obligations are reported as liabilities. In the fund financial statements, no long-term obligations are reported as they are not due to be paid from current financial resources.
- (7) <u>Deferred Outflows/Inflows of Resources</u> In addition to assets, the statement of net position includes a separate section for deferred outflows. This represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. One item qualified for reporting in this category. A deferred outflow of pension resources is reflected in the government-wide statement of net position.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position or fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has one item that qualifies for reporting in this category. A deferred inflow of pension earnings is reported in the government-wide statement of net position.

(8) <u>Property Taxes</u> - Property taxes become due and payable on November 1 of each year. The county tax collector remits the District's portion as such revenues are received. The District collects nearly all of its tax revenues during the period November 1 through April 1, at which time the taxes become delinquent. The maximum rates of tax are set by the Legislature of the State of Florida. The actual amount assessed is determined by the Board of Commissioners of the District.

# NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

# (8) <u>Property Taxes -Continued</u>

The key dates in the property tax cycle are as follows:

Assessment roll validated Beginning of fiscal year for which taxes have been levied Tax bills rendered and due	July 1 October 1 November 1
Property taxes payable:	
Maximum discount	November 30
Delinquent	April 1
Tax certificates sold	May 31
Fiscal year ends	September 30

Property taxes are recognized as revenue in the fiscal year for which the taxes have been levied to the extent they result in current receivables. Under the system outlined above, no material amount of taxes is receivable after the end of the fiscal year.

- (9) <u>Estimates</u> The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.
- (10) <u>Net Position</u> Net position is reported in three parts as applicable: Net Investment in Capital Assets; restricted and unrestricted. When both restricted and unrestricted resources are available, restricted resources are used first, and then unrestricted resources, as they are needed.
- (11) <u>Fund Balance</u> The District follows Governmental Accounting Standards Board Statement No. 54 in reporting fund balance in the governmental fund. GASB 54 establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. Fund balance classifications, under GASB 54, are Nonspendable, and Spendable. Spendable is then further classified as Restricted, Committed, Assigned, and Unassigned, as applicable. These classifications reflect not only the nature of funds, but also provide clarity to the level of restrictions placed upon fund balance. Fund Balance can have different levels of restraint, such as external versus internal compliance requirements. Unassigned fund balance is a residual classification within the General Fund. The General Fund should be the only fund that reports a positive unassigned balance.

In accordance with Governmental Accounting Standards Board Statement 54, Fund Balance Reporting and Governmental Fund Type Definitions, the District classified governmental fund balances as follows:

# NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

# (11) Fund Balance - Continued

Nonspendable – includes amounts that cannot be spent either because they are not in a spendable form or because of legal or contractual requirements.

Spendable Fund Balance:

- Restricted includes amounts that can be spent only for specific purposes because of state or federal laws or enabling legislation, or which are externally restricted by providers, such as creditors or grantors.
- Committed includes amounts that can be spent only for specific purposes that are determined by a formal action of the Board of Commissioners through a resolution, or passage of the budget.
- Assigned includes amounts designated by the Board of Commissioners by a majority vote that are intended to be used for specific purposes that are neither considered restricted or committed.
- Unassigned includes residual positive fund balance within the General Fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those specific purposes.

The District uses restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the District would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made. The District does not have a formal minimum fund balance policy.

Spendable: Restricted:	
Impact fees	\$ 360,559
Sinking fund	355,757
Total restricted	<u> </u>
Assigned:	
90 day operating	1,000,000
Vehicle replacement	750,000
Emergency repair	50,000
Leave liability	125,000
Contingency	2,500,000
Total assigned	4,425,000
Unassigned	<u> </u>
Total Fund Balance	<u>\$ 5,954,857</u>

# NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

## (12) Change in Accounting Principle

During 2018, the District implemented GASB No. 75, *Accounting and Financial Reporting for Postemployment Benefits other than Pensions,* which was issued to improve accounting and financial reporting by state and local governments for postemployment benefits other than pensions (other postemployment benefits or OPEB). GASB Statement No. 75 replaces the requirements of GASB Statement No. 45. The implementation of this standard reduced beginning net position at September 30, 2017 as reported in the Statement of Activities by \$1,258,951.

# NOTE B – CASH AND INVESTMENTS

The District maintains two cash and investment pools. One pool is unrestricted funds and is available for use as determined by the annual budget. The other pool is restricted funds from impact fees. Investments are to be made in the following order of importance: Safety of Capital, Liquidity of Funds, and Investment Income.

## Deposits and Investments

Chapter 95–194 created Section 218.415 of the Florida Statutes. In accordance with this statute, and the District's investment policy, authorized investments are as follows:

- (a) The Local Government Surplus Funds Trust Fund or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act, like the Manatee County Investment Pool.
- (b) Securities and Exchange Commission registered Money Market Funds with the highest credit quality rating from a nationally recognized rating agency.
- (c) Interest bearing time deposits or savings accounts in state-certified Qualified Public Depositories as defined in Section 280.02, Florida Statutes.
- (d) Direct obligations of the U.S. Treasury.
- (e) Repurchase agreements

Cash accounts are with institutions that are Qualified Public Depositories and post collateral as required by State Law. All of the District's cash deposits are entirely collateralized pursuant to Chapter 280 of the Florida Statutes. Investments in the general fund consist of investments in Florida Cooperative Liquid Assets Securities System (FLCLASS). Investments in FLCLASS are recorded at fair value. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The dollar weighted average days to maturity (WAM) of FLCLASS at September 30, 2018 is 50 days. Next interest rate reset dates of floating rate securities are used in the calculation of WAM. The weighted average life (WAL) of FLCLASS is 72 days.

# NOTE C - CAPITAL ASSETS

-	Beginning Balance	<u>Increases</u>	<u>Decreases</u>	Ending Balance
Governmental Activities				
Capital assets, not being depreciated				
Land	<u>\$ 642,669</u>	<u>\$ - 0-</u>	<u>\$ -0-</u>	<u>\$ 642,669</u>
Total capital assets, not being depreciated	642,669			642,669
Capital assets being depreciated:				
Buildings and improvements	7,571,547	-0-	-0-	7,571,547
Machinery and equipment	4,130,968	170,927	84,242	4,217,653
Total capital assets being depreciated	11,702,515	170,927	84,242	11,789,200
Less accumulated depreciation for:				
Buildings and improvements	1,714,936	243,841	-0-	1,958,777
Machinery and equipment	2,546,986	212,175	<u>82,957</u>	2,676,204
Total accumulated depreciation	4,261,922	456,016	<u> </u>	4,634,981
Total capital assets, being				
depreciated, net	7,440,593	(285,089)	1,285	7,154,219
Governmental activities capital assets, net	<u>\$ 8,083,262</u>	<u>\$ 285,089</u>	<u>\$    1,285</u>	<u>\$ 7,796,888</u>

Depreciation expense was included in the statement of activities in the amount of \$456,016.

# NOTE D – LONG-TERM DEBT

During 2010, the District entered into a debt agreement with a financial institution for the purchase and renovation of property for the District's administration facility. The amount originally available under the loan was \$1,500,000. Payments are due in quarterly installments of principal and interest beginning November 1, 2010. The loan is secured by a pledge of tax assessments. The loan was refinanced in December 2013, and resulted in an interest rate of 2.65% and a maturity date of June 30, 2025. Beginning March 31, 2014, quarterly payments of principal and interest were \$32,402.

During 2013, the District entered into a debt agreement with a financial institution for the purchase of a pumper truck in the amount of \$480,760. Payments are due in quarterly installments of principal and interest of \$13,660. The interest rate is 2.55% and the note matures September 30, 2023. The loan is secured by a pledge of tax assessments. This loan was paid in full during the year ended September 30, 2018.

# NOTE D - LONG-TERM DEBT - CONTINUED

During 2016, the District entered into a debt agreement with a financial institution for the construction of Station 1 in the amount of \$2,000,000. Principal and interest payments are due quarterly in the amount of \$56,537. The interest rate is 2.50% and the note matures September 30, 2025. The note is secured by a pledge of tax assessments.

Future maturities of long-term debt are as follows:

Year Er <u>Septem</u> l		-		Principal	_	lr	nte	erest_		Total
201	9	-		\$ 301,259	)	\$	5	4,498	\$	355,757
202	20			309,028	3		4	6,728		355,756
202	21			316,999				8,757		355,756
202				325,176				0,581		355,757
202				333,563				2,193		355,756
2024-2		5		660,584				8,353		678,937
2021				\$ 2,246,609	_	\$ 2		1,110	\$ 2	2,457,719
			-	<u> </u>	<u> </u>	<u> </u>		<u></u>	<u> </u>	<u>., </u>
	В	eginning						Ending	D	ue Within
		<u>Balance</u>		<u>Additions</u>	<u>Re</u>	<u>ductions</u>		Balance	<u> </u>	<u>)ne-Year</u>
Governmental Activities										
Notes payable	\$	303,105	\$	-0-\$		303,105		\$ -0-	\$	-0-
Notes payable		905,152		-0-		106,670		798,482		109,525
Notes payable	1	,635,141		-0-		187,014		1,448,127		191,734
	2	2,843,398		-0-		596,789		2,246,609		301,259
Net pension liability	1	,486,118		2,920,180	2,	786,444		1,619,854		-0-
OPEB Liability	1	,631,908		-0-	,	8,980		1,622,928		-0-
Compensated absences		753,856		412,402		375,073		791,185		-0-
Governmental activity		•		· -		·	-	•		
Long-term liabilities	\$ 6	<u>5,715,280</u>	\$	3,332,582	53,	767,286		<u>\$ 6,280,576</u>	<u>\$</u>	301,259

# NOTE E - SICK LEAVE, VACATION PAY AND POST EMPLOYMENT HEALTH PLAN

District policy grants employees annual and sick leave and longevity pay in varying amounts. Accumulated sick leave benefits are payable at 50% upon retirement. Since the previous expenses are not expected to be liquidated with expendable financial resources, they have been recorded only in the government-wide financial statements.

The District adopted, on January 1, 2001, an Employer Participation Agreement for a Post Employment Health Plan. The District makes annual contributions to the plan of 1% of base salary. The employee's individual balances will be used to purchase Post Employment Health costs until exhausted. \$75,570 was contributed to the plan for the year ended September 30, 2018.

# NOTE F - RECONCILIATION OF GOVERNMENT -WIDE AND FUND FINANCIAL STATEMENTS

Explanation of certain differences between the governmental fund balance sheet and government-wide statement of net position

The reconciliation between the fund balance – total governmental funds as reported in the governmental fund balance sheet and net position – governmental activities as reported in the statement of net position, is included on page 12 of the basic financial statements. One line of that reconciliation explains "long-term liabilities, including notes payable, compensated absences and OPEB liability are not due and payable in the current period and therefore are not reported in the governmental funds." The detail of the difference is shown below:

Notes Payable	\$ 2,246,609
Compensated Absences	791,185
Net Pension Liability	1,619,854
OPEB Liability	1,622,928
	<u>\$ 6,280,576</u>

Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities.

The reconciliation between the net changes in fund balances – total governmental funds as reported in the statement of revenues, expenditures and changes in fund balances, and the changes in net position as reported in the statement of activities is included on page 14 of the basic financial statements. One line in that reconciliation explains that "Governmental Funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. The details of the difference is shown below:

Capital outlay included as additions	\$ 170,927
Loss on disposal of assets	(1,285)
Depreciation expense	<u>(456,016</u> )
	\$ (286 374)

# NOTE G - <u>RETIREMENT PLANS</u>

# FLORIDA RETIREMENT SYSTEM - (FRS)

Plan Participation

All full-time employees of the predecessor Districts prior to January 1, 1996, are covered by the State of Florida Retirement System, which is administered by the Florida Department of Management Services, Division of Retirement under the Authority of Article X, Section 14 of the State Constitution and Florida Statutes, Chapter 112 and 121. The system is a contributory, defined benefit, cost-sharing multiple-employer PERS (Public Employee Retirement System).

# NOTE G - RETIREMENT PLANS - CONTINUED

# Plan Description

Employees (as noted above) of the District are provided with pensions through the Florida Retirement System which is administered by the Florida Department of Management Services, Division of Retirement. The State of Florida issues a publicly available comprehensive annual financial report that can be obtained at <u>http://myfloridacfo.com/Division/AA/Reports/ default.htm</u>.

Under this system, there are two defined benefit pension plans: The Florida Retirement System Pension Plan and the Retiree Health Insurance Subsidy Program:

- The Florida Retirement System (FRS) Pension Plan is a costsharing, multiple employer qualified defined benefit pension plan with a Deferred Retirement Option Program (DROP) available for eligible employees. The FRS was established and is administered in accordance with Chapter 121, Florida Statutes.
- The Retiree Health Insurance Subsidy Program (HIS) is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with Section 112.363, Florida Statutes.

# Benefits Provided

The FRS provides retirees a lifetime pension benefit with joint and survivor payment options. Benefits under FRS are computed on the basis of age and/or years of service, average final compensation and service credit. Credit for each year of service is expressed as a percentage of the average final compensation.

## Plan Provisions

**If first employed prior to July 1, 2011**: Normal retirement age for "regular" employees is 62 or 30 years of service and vesting occurs after 6 years of creditable service. Normal retirement age for "special risk" employees is 55 or 25 years of service and vesting occurs after 6 years of creditable service. The average final compensation is the average of the five highest fiscal years' earnings.

If first employed on or after July 1, 2011: Normal retirement age for "regular" employees is 65 or 33 years of service and vesting occurs after 8 years of creditable service. Normal retirement age for "special risk" employees is 60 or 30 years of service and vesting occurs after 8 years of creditable service. The average final compensation is the average of the eight highest fiscal years' earnings.

# NOTE G - RETIREMENT PLANS - CONTINUED

## FLORIDA RETIREMENT SYSTEM (FRS) - Continued

# Plan Provisions - Continued

The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement plan and/or class to which the member belonged when the service credit was earned.

Under the HIS Plan, the benefit is a monthly payment to assist retirees in paying their health insurance costs. Eligible retirees and beneficiaries receive a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree must provide proof of eligible health insurance coverage, which can include Medicare.

# Contributions Required and Made

Per Chapter 121, Florida Statutes, contribution requirements of the active employees and the participating employers are established and may be amended by the Florida Department of Management Services, Division of Retirement. Effective July 1, 2011, both employee and employers of the FRS are required to make contributions to establish service credit for work performed in a regularly established position. The Florida Legislature established a uniform contribution rate system for the FRS. The uniform rates are based on the class an employee is placed into which requires employees to contribute 3% and employers to contribute a specified percentage based on class. The District's contractually required contribution rate for the year ended September 30, 2018, ranged from 7.92% – 8.26% for regular employees, 23.27% –24.50% for special risk employees and 13.26% – 14.03% for employees in the DROP Program of annual payroll, actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the District were \$109,487 for the year ended September 30, 2018.

The HIS Program is funded by required contributions of 1.66% and is included in the contribution rates noted above.

# Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.

At September 30, 2018, the District reported a liability of \$1,193,047 for its proportionate share of the net pension liability which includes both FRS and HIS. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial

valuation as of July 1, 2018. The District's proportion of the net pension liability

# NOTE G -RETIREMENT PLANS - CONTINUED

# FLORIDA RETIREMENT SYSTEM (FRS) - Continued

# Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - Continued.

was based on a long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2018, the District's proportion was .003421197% for FRS and .001535934% for HIS was consistent with its proportion measured as of June 30, 2018.

For the year ended September 30, 2018, the District recognized pension expense of \$84,365, related to the FRS/HIS Plan. At September 30, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		FR	S			Н	IS	
	I	Deferred	De	ferred	De	ferred	D	eferred
	Οι	utflows of	Inf	flows of	Out	tflows of	lr	nflows of
	R	esources	Res	ources	Re	sources	<u>Re</u>	sources
Difference between expected and actual experience	\$	87,297	\$	(3,168)	\$	2,489	\$	(276)
Changes in assumptions		336,711		-0-		18,079		(17,188)
Net difference between projected and actual earnings on								
pension plan investments		-0-	(	79,617)		98		-0-
Changes in proportion and differences between contributions								
and proportionate share of contributions		-0-	(2	15,486)		-0-		(95,000)
District contributions subsequent to the June 30, 2018								
measurement date		27,027		-0-		2,166		-0-
	\$	451,035	\$ (2	<u>98,271)</u>	\$	22,832	<u>\$ (</u>	<u>112,464)</u>

Total deferred outflows were \$473,867 and total deferred inflows were \$410,735. \$27,027 (FRS) and \$2,166 (HIS) were reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date and will be recognized as a reduction of the net pension liability in the year ended September 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ending September 30:	FRS	HIS
2019	\$ 16,163	\$ (12,743)
2020	16,163	(12,743)
2021	16,163	(12,743)
2022	16,163	(12,743)
2023	16,163	(12,743)
Thereafter	44,922	(28,083)
	<u>\$ 125,737</u>	<u>\$ (91,798</u> )

# NOTE G -RETIREMENT PLANS - CONTINUED

# FLORIDA RETIREMENT SYSTEM (FRS) - Continued

# Actuarial Assumptions

The total pension liability in the July 1, 2018 actuarial valuation (June 30, 2018 measurement date) was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation2.60 percentSalary increases3.25 percent, including inflationInvestment rate of return7.00 percent, including inflation at 2.60%

Mortality rates were based on the generational RP-2000 with Projection Scale BB tables.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the period July 1, 2008 – June 30, 2013. Because the HIS is funded on a pay-as-you-go basis, no experience study has been completed for that Plan, but were based on certain results of the most recent experience study for the FRS Plan.

The long-term expected rate of return on pension plan investments was determined in October 2018 at the FRS Actuarial Assumptions conference based on a review of long-term assumptions developed both by Milliman's capital market assumptions team and by a capital market assumptions team from Aon Hewitt Investment Consulting, which consults with the Florida State Board of Administration. The table below shows Milliman's assumptions for each of the asset classes in which the plan was invested at that time based on the long-term target asset allocation. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption, 2.60%. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

	_	Annual
	Target	Arithmetic
<u>Asset Class</u>	<u>Allocation</u>	Return
Cash	1.00%	2.9%
Fixed income	18.00%	4.4%
Global equity	54.00%	7.6%
Real estate (property)	11.00%	6.6%
Private equity	10.00%	10.7%
Strategic investments	6.00%	6.0%

# NOTE G -RETIREMENT PLANS - CONTINUED

## FLORIDA RETIREMENT SYSTEM (FRS) - Continued

## Discount Rate

The discount rate used to measure the total FRS pension liability was 7.00%, (decreased from 7.10% in prior year) and the HIS pension liability was 3.87%. The HIS rate increased from 3.58% in the prior year, based on the most recent actuarial study. The HIS rate is based on the Bond Buyer General Obligation 20–Bond Municipal Bond Index. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that contributions from employers will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the District's proportionate share of the FRS net pension liability calculated using the discount rate of 7.00%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower 6.00% or 1-percentage-point higher 8.00% than the current rate:

		Discount Rate (7.00%)	1% Increase (8.00%)
District's proportionate share of the FRS net pension liability	\$ 1,880,673	\$ 1,030,482	\$ 324,348

The following presents the District's proportionate share of the HIS net pension liability calculated using the discount rate of 3.81%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percent-point lower 2.87% or 1-percentage-point higher 4.87% than the current rate:

	1% Decrease		Discount Rate		1% Increase	
	(2.87%)		(3.87%)		(4.87%)	
District's proportionate share of the HIS net pension liability	\$		\$	162,565	\$	143,737

## Pension Plan Fiduciary Net Position

The District's proportion of net position has been determined on the same basis of each Plan. Detailed information about the pension plan's fiduciary net position is available in the separately issued State of Florida comprehensive annual financial report.

# NOTE G -RETIREMENT PLANS - CONTINUED

# **BENEFITS FOR NON-FIREFIGHTERS HIRED AFTER JANUARY 1, 1996**

Non-firefighters hired after January 1, 1996 receive a contribution in the amount of 12.5% of their salary into a defined contribution plan. This defined contribution arrangement was approved in Ordinance 96–03 passed on July 24, 1996. Total contributions were \$8,032 on a covered payroll of \$105,767. Participants are 100% vested after 10 years.

# DEFINED BENEFIT PLAN FOR FIREFIGHTERS HIRED AFTER JANUARY 1, 1996

# Plan Description and Summary of Significant Accounting Policies

Ordinance 2000–05, which was amended by Ordinances 2003–02, 2005–02, 2008– 04 and 2010–01, 2013–04 and 2014–05, established the West Manatee Fire and Rescue District Firefighters' Retirement Plan (FFRP) which combined individual plans from two predecessor Districts. This plan meets the requirements of Chapter 175 Florida Statutes. The Plan is a single member, defined benefit, public retirement system.

The District's section 175 pension plan is accounted for in the accompanying financial statements as a pension trust fund. Plan administrative costs are paid by the plan. The District Board has the authority to amend or extend the provisions of the plan. The plan is administered by the Pension Board with Salem Trust Company and American Realty Advisors as the custodians of the assets. The Pension Board consists of 5 Trustees, 2 of whom are appointed by the District Board, 2 of whom are full-time Firefighters and elected by members of the Plan, and 1 who is elected by the other 4 trustees and appointed by the Board. The District's plan does not issue a separate financial report.

Retirees and beneficiaries receiving benefits	3
Terminated plan members entitled to, but	
not yet receiving, benefits	5
Active plan members	<u> </u>
Total	44

<u>Basis of Accounting</u> – The FFRP follows the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions to the plan are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan.

<u>Asset Valuation</u> – Investments are reported at market value based on quoted prices at month/year end. Investment income is recognized when earned. Gains and losses on sales and exchanges of securities are recognized on the transaction date.

# NOTE G -<u>RETIREMENT PLANS - CONTINUED</u>

# **Benefit Provisions**

The Plan provides retirement, disability and death benefits to all full-time firefighters hired after January 1, 1996, effective at date of hire. Retirement benefits are calculated as 3.5% of Average Final Compensation times credited service.

<u>Normal Retirement</u> - Earlier of age 55 and 6 years of Credited Service, or 25 years of Credited Service, regardless of age.

<u>Early Retirement</u> - 6 years of Credited Service. The accrued benefits are reduced 3% for each year prior to normal retirement.

<u>Disability</u> – Service Incurred: Covered from Date of Employment. Non-Service Incurred: 8 years of Credited Service. Benefit accrued to date of disability, but, if service incurred, not less than 42% of Average Final Compensation, if unable to perform duties of a Firefighter, or 65%, if unable to perform any duties for the District.

<u>Death Benefits Pre-Retirement</u> - Line of Duty: If member was vested, the beneficiary receives the greater of: 1) the member's accrued benefit payable at the otherwise Early (reduced) or Normal Retirement Date, or 2) 50% of the member's monthly salary rate at the time of death, payable for life. Non-Spousal Beneficiaries must commence benefits immediately. If the member was not vested, the beneficiary receives 50% of the member's monthly salary rate at the time of death, payable for life.

Not in Line of Duty: If member was vested, the beneficiary receives the member's accrued benefit payable at the otherwise Early (reduced) or Normal Retirement Date. Non-Spousal Beneficiaries must commence benefits immediately. If the member was not vested, the beneficiary receives a refund of the member's own contributions.

<u>Cost of Living Adjustment</u> - Each July 1 following retirement, the monthly benefit amount is increased 3.5%. The increase is based on the June benefit, excluding any health insurance subsidy.

Supplemental Benefit – \$5.00 per month for each year of Credited Service.

<u>Deferred Retirement Option Program</u> -Satisfaction of Normal Retirement requirements. Not to exceed 60 months. Actual net rate of investment return (total return net of brokerage commissions, management fees and transaction costs) credited each fiscal quarter. The DROP Balance as of September 30, 2018 is \$0.

# NOTE G - RETIREMENT PLANS - CONTINUED

## <u> Benefit Provisions – Continued</u>

# Contribution Information

Vesting on employer contributions occurs after 6 years of service. Employees are fully vested in their required contributions when made. Required employee contributions were 2.9% of salary. Required contributions from the District along with state contributions are required in order to pay current costs and amortize unfunded past service cost, if any, as provided in Chapter 112, Florida Statutes. Employer contributions for the period ended September 30, 2018 were \$737,268, on a covered payroll of \$2,767,412. State contributions totaled \$265,123, and employee contributions were \$80,255.

## <u>Investments</u>

The Board establishes investment policies and allocation of invested assets and may amend the policy by majority vote.

Plan investments are held by the Salem Trust Company and American Realty Advisors and have a market value of \$16,935,667 and a cost of \$14,784,902 at September 30, 2018.

As of September 30, 2018, the asset allocations are as follows:

Percent
<u>of Total</u>
2.19%
4.20%
5.11%
17.34%
41.60%
24.35%
5.20%
100.00%

Dorcont

<u>Concentrations</u> - The Plan did not hold investments in any one organization that represent 5 percent or more of the Pension Plan's fiduciary net position.

<u>Rate of Return</u> – For the year ended September 30, 2018 the annual moneyweighted rate of return on Pension Plan investments, net of pension plan investment expense, was 7.57%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

<u>Credit Risk</u> – Credit risk results from the potential default of investments that are not financially sound. Investments are limited by Florida Statute Chapter 175 and by an investment policy adopted by the Plan's Board of Trustees. The Plan's investments must meet the following criteria: fixed income securities/bonds with a Standard & Poor's rating of BBB or higher or Moody's rating of Baa or

# NOTE G - RETIREMENT PLANS - CONTINUED

## Benefit Provisions - Continued

# Credit Risk - Continued

higher, except that 15% of the fixed income assets, at market, may be invested in securities not meeting this requirement, including foreign. Equities with a Value line ranking for safety 1, 2 or 3, except that 15% of equity assets, at market, may be invested in securities not meeting this requirement. Money Market with a Standard & Poor's rating of A1 or Moody's rating of P1. Not more than 5% of the Plan's assets are to be invested in common stock or capital stock of any one issuing company nor the aggregate investment in any one issuing company exceed 5% of the outstanding capital stock of the Company. The value of bonds issued by a single corporation shall not exceed 10% of the Plan.

The Money Market Fund represents 2.19% of assets and has a Moody's rating of Aaa.

Interest Rate Risk – The U.S. Government Obligations have interest rates between 1.75% and 6.00% with maturities from 2019 to 2036. Corporate bonds have interest rates between 2.25% and 7.375% with maturities between 2019 and 2026.

<u>Custodial Credit Risk</u> – For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Plan will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Plan investments are held by Salem Trust Company and American Realty Advisors as Custodians for the West Manatee Fire & Rescue District Firefighter's Retirement Plan. Management invests with custodians it determines to have an acceptable custodial credit risk.

<u>Foreign Currency Risk</u> – The Board of Trustees retains outside investment managers to manage investment portfolios. The Board approves and provides investment managers with the Plan's written investment policy. The Plan's investment policy states that investments in foreign securities or corporations domiciled outside of the United States shall not exceed 10% of the value at cost of Plan assets.

#### <u>Fair Value</u>

The investments held by the FFRP are measured at fair value. Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The District has the following recurring fair value measurements as of September 30, 2018:

# NOTE G - RETIREMENT PLANS - CONTINUED

## Fair Value - Continued

			Fair Value Measurements Using				sing	
			Quo	ted Prices				
			Ĩ.	n Active	Si	gnificant	Si	gnificant
				rkets for	-	Other		bservable
							Inputs	
			Assets Inputs				mputs	
	00	120/2010				•	(	
	09	0/30/2018		(Level 1)	_(L	evel 2)		Level 3)
Investments by fair value level:								
Money Market	\$	371,086	\$	371,086	\$	-0-	\$	-0-
Debt securities:								
U.S. Government Obligations		710,916		-0-		710,916		-0-
Corporate Bonds		765,093		-0-		765,093		-0-
Foreign Bonds		99,989		-0-		99,989		-0-
Mutual Funds – Fixed Income		3,987,534		-0-	3.	987,534		-0-
Equity securities:		- , ,			- ,	,		
Common Stock		2,874,936		2,874,936		-0-		-0-
Foreign Stock		62,371		62,371		-0-		-0-
Mutual Funds – Equity		7,045,373		-0-	7.	045,373		-0-
Unit Investment Trusts		137,085		-0-		137,085		-0-
Commingled Fund – Real Estate		881,284		-0-		-0-		881,284
Total investments by fair value	¢ 1	6.935.667	¢	3.308.393	¢12	745.990	¢	881.284
Total investments by fair value	<u> </u>	100,007	<u> </u>	5,500,595	,کاف	<u>743,990</u>	2	001,204

Money market accounts, debt and equity securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Debt and equity securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. Commingled real estate funds are classified as level 3 as the valuation is determined using significant unobservable inputs. Valuation techniques used include discounted cash flow, direct capitalization sales approach, cash equivalency and par value.

The District did not have any liabilities measured at fair value.

#### Net Pension Liability

The measurement date is September 30, 2018. The measurement period for the pension expense was October 1, 2017 to September 30, 2018. The reporting period is October 1, 2017 through September 30, 2018. The total pension liability, net pension liability, and certain sensitivity information are based on an actuarial valuation as of October 1, 2017 and rolled forward to September 30, 2018.

The Sponsor's Net Pension Liability was measured as of September 30, 2018. The Total Pension Liability used to calculate the Net Pension Liability was determined as of that date.

# NOTE G - RETIREMENT PLANS - CONTINUED

# Net Pension Liability - Continued

The components of the net pension liability of the sponsor on September 30, 2018 were as follows:

Total Pension Liability Plan Fiduciary Net Position Sponsor's Net Pension Liab Plan Fiduciary Net Position Total Pension Liability	bility	<u>(16,</u> <u>\$</u>	352,701 <u>925,894</u> ) <u>426,807</u> 97.54%
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balance as of September 30, 2017 Change for a Year:	\$ 15,064,009	\$ 14,802,186	\$ 261,823
Service cost	923,439	-0-	923,439
Interest	1,236,466	-0-	1,236,466
Difference between expected and			
actual experience	51,654	-0-	51,654
Changes in assumptions	143,229	-0-	143,229
Changes of benefit terms	-0-	-0-	-0-
Contributions – Employer	-0-	737,268	(737,268)
Contributions – State	-0-	268,167	(268,167)
Contributions – Employee	-0-	80,255	(80,255)
Net investment income	-0-	1,139,517	(1,139,517)
Benefit payments, including refunds of			
Employee contributions	(66,096)	(66,096)	-0-
Administrative expenses		(35,403)	35,403
Net Changes	2,288,692	2,123,708	164,984
Balance as of September 30, 2018	<u>\$17,352,701</u>	<u>\$ 16,925,894</u>	<u>\$ 426,807</u>

The Sponsor's net pension liability was measured as of September 30, 2018.

<u>Actuarial Assumptions</u> - The total pension liability was determined by an actuarial valuation as of October 1, 2017 rolled forward to September 30, 2018 using the following actuarial assumptions applied to all measurement periods.

Inflation	2.50%
Salary Increases	6.00%
Discount Rate	7.70%
Investment Rate of Return	7.70%

# NOTE G - RETIREMENT PLANS - CONTINUED

## Actuarial Assumptions - Continued

## Mortality Rate Healthy Lives:

Female: RP2000 Generational, 100% Combined Healthy White Collar, Scale BB. Male: RP2000 Generational, 10% Combined Healthy White Collar/90% Annuitant Blue Collar, Scale BB.

Mortality Rate Disabled Lives:

Female: 60% RP2000 Disabled Female set forward two years/40% Annuitant White Collar with no setback, no projection scale.

Male: 60% RP2000 Disabled Male setback four years/40% Annuitant White Collar with no setback, no projection scale.

The other significant assumptions are based upon the most recent actuarial experience study dated July 22, 2015.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. For 2018, the inflation rate assumption of the investment advisor was 2.5%. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2018 are summarized in the following table:

		Long–Term Expected Real
<u>Asset Class</u>	Target Allocation	Rate of Return
Domestic Equity	45%	7.5%
International Equity	15%	8.5%
Domestic Fixed Income	30%	2.5%
Global Fixed Income	5%	3.5%
Real Estate	<u> </u>	4.5%
	<u>100%</u>	

<u>Discount Rate</u> - The discount rate used to measure the total pension liability was 7.70%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# NOTE G - RETIREMENT PLANS - CONTINUED

<u>Sensitivity of the Net Pension Liability to Changes in the Discount Rate</u> – The following presents the net pension liability of the District, calculated using the discount rate of 7.70% as well as 1% higher and 1% lower than the current rate:

		Curre	ent Discount	
	1% Decrease		Rate	
1% Increase				
	6.70%		7.70%	8.70%
Sponsor's Net Pension Liability	\$ 3,680,560	\$	426,807	\$ (2,147,925)

# Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended September 30, 2018 the Sponsor will recognize a pension expense of \$1,170,574. At September 30, 2018 the Sponsor reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Difference between expected and				
actual experience	\$ 44,274	\$	(92,520)	
Changes of assumptions	676,854		-0-	
Net difference between projected and				
actual earnings on investments	 -0-		(114,765)	
Total	\$ 721,128	<u>\$</u>	<u>(207,285</u> )	

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ending September 30:	
2019	\$ 240,825
2020	\$ 53,895
2021	\$ 20,878
2022	\$ 155,665
2023	\$ 14,740
Thereafter	\$ 27,840

# NOTE H - OTHER POST-EMPLOYMENT HEALTHCARE BENEFIT PLAN

#### Plan Description

The District's Retiree Health Care Plan (Plan) is a single-employer defined benefit postemployment health care plan that covers eligible retired employees of the District. The Plan, which is administered by the District, allows employees who retire

# NOTE H - OTHER POST-EMPLOYMENT HEALTHCARE BENEFIT PLAN - CONTINUED

#### <u>Plan Description - Continued</u>

and meet retirement eligibility requirements under one of the District's retirement plans to continue medical and life insurance coverage as a participant in the District's plan. For purposes of applying Paragraph 4 under Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, the Plan does not meet the requirements for an OPEB plan administered through a trust.

Employees Covered by Benefit Terms. At September 30, 2018, the following employees were covered by the benefit terms:

Plan membership at September 30, 2018 (date of actuarial valuation):

Inactive plan members or beneficiaries currently receiving benefits	5
Inactive plan members entitled to but not yet receiving benefits	0
Active plan members	_43
Total	48

#### **Benefits Provided**

A retired employee and his or her spouse are eligible to continue health insurance identical to active employees if they meet the eligibility for retirements under the applicable Plan. The retiree is responsible for paying the entire monthly premium for health coverage and that of any covered spouse or eligible dependents.

## Actuarial Assumptions

The measurement date is September 30, 2018. The measurement and reporting period for the OPEB expense was October 1, 2017 to September 30, 2018.

Note – The Sponsor's Total OPEB Liability for the District's ledger adjustment was measured as of September 20, 2018 using a discount rate of 3.64%.

The actuarial valuation was performed utilizing the Alternative Measurement Method for small plans.

The Total OPEB Liability was determined by an actuarial valuation as of September 30, 2018, using the following actuarial assumptions:

Inflation	2.50%
Salary Increases	2.00%
Discount Rate	3.64%
Initial Trend Rate – Medical	4.60%
Ultimate Trend Rate – Medical	4.70%
Initial Trend Rate – Pharmacy	7.60%

# NOTE H - OTHER POST-EMPLOYMENT HEALTHCARE BENEFIT PLAN - CONTINUED

#### Actuarial Assumptions - Continued

Ultimate Trend Rate - Pharmacy	4.70%
Initial Trend Rate - Dental and Vision	3.50% and 3.00%
Ultimate Trend Rate - Dental and Vision	3.00% and 3.00%

#### Mortality

RP-2000 Mortality table for Males and Females projected 18 years.

#### Discount Rate

Given the District's decision not to fund the program, all future benefit payments were discounted using a high-quality municipal bond rate of 3.64%. The high-quality municipal bond rate was based on the week closest but not later than the measurement date of the Bond Buyer 20-Bond Index as published by the Federal Reserve.

# **OPEB** Expense

For the year ended September 30, 2018, the Sponsor will recognize OPEB Expense (credit) of \$(8,980).

#### Change in Total OPEB Liability

	Increases and (Decreases) in Total OPEB Liability
Reporting Period Ending September 30, 2017	\$ 1,631,908
Changes for a Year:	
Service Cost	25,352
Interest	51,375
Recognition of Effect of Economic/Demographic	
Gains or Losses	51,071
Changes in Assumptions	(136,778)
Net Changes	(8,980)
Reporting Period Ending September 30, 2018	<u>\$ 1,622,928</u>

Changes in assumptions reflect a change in the discount rate from 3.10% for the reporting period ended September 30, 2017 to 3.64% for the reporting period ended September 30, 2018.

#### Sensitivity of the Total OPEB Liability to changes in the Discount Rate

The following presents the Total OPEB Liability of the Sponsor, as well as what the Sponsor's Total OPEB Liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current discount rate:

# NOTE H - OTHER POST-EMPLOYMENT HEALTHCARE BENEFIT PLAN - CONTINUED

Sensitivity of the Total OPEB Liability to changes in the Discount Rate – Continued

		Current			
		1% Decrease	Di	scount Rate	1% Increase
	_	2.64%		3.64%	4.64%
Total OPEB Liability (Asset)	\$	1,889,993	\$	1,622,928	\$ 1,408,214

Sensitivity of the Total OPEB Liability to changes in the Healthcare Cost Trend Rates:

The following presents the Total OPEB Liability of the Sponsor, as well as what the Sponsor's Total OPEB Liability would be if it were calculated using healthcare cost trend rates that are one percentage-point lower or one percentage-point higher than the current healthcare cost trend rates:

		Healthcare Cost	
	1% Decrease	Trend Rates	1% Increase
	2 <u>.00% - 6.60%</u>	3.00% - 7.60%	4.00% - 8.60%
Total OPEB Liability (Asset)	\$ 1,392,799	\$ 1,622,928	\$ 1,908,994

# NOTE I – <u>RISK MANAGEMENT</u>

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The District has obtained commercial insurance from independent third parties to mitigate the costs of these risks; coverage may not extend to all situations. There has been no significant decrease in coverage from the prior year. Settled claims from these risks have not exceeded commercial insurance coverage over the past three years.

# NOTE J – <u>RENTAL INCOME</u>

The District rents space at fire stations to Manatee County for EMS services. The District also rents space on its tower to a third party for cell phone providers. Total current year rents were \$80,856. Future rental income for the next five years is expected to be approximately \$81,000 per annum.

# NOTE K- CONCENTRATIONS OF LABOR SUBJECT TO COLLECTIVE BARGAINING AGREEMENT

The District's professional Firefighters, including Lieutenants and Captains, as well as Deputy Fire Marshall and Fire Inspectors, which represent a significant portion of the District's employees are represented by a Union. The District has entered into an agreement with the Union, which expires September 30, 2021.

# NOTE L- SUBSEQUENT EVENTS

Subsequent to year end, The District entered into a contract to sell the administration building to a third party in the amount of \$1,675,000. The District used a portion of the proceeds to pay off the note payable on the building in the amount of \$744,418.

**REQUIRED SUPPLEMENTARY INFORMATION** 

#### WEST MANATEE FIRE & RESCUE DISTRICT SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL – GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	FINA FA	RIANCE WITH AL BUDGET VORABLE AVORABLE)
REVENUES					
Fire Protection Services:					
Tax assessments	\$ 6,909,755	\$ 6,909,755	\$ 7,007,357	\$	97,602
Impact fees	30,000	30,000	59,941		29,941
Interest income	13,500	13,500	82,196		68,696
Inspection fees	2,000	2,000	5,455		3,455
Grant income	185,000	185,000	327,686		142,686
Reimbursements	71,240	71,240	42,237		(29,003)
Miscellaneous income	 124,356	 124,356	 127,631		3,275
Total Revenues	7,335,851	7,335,851	7,652,503		316,652
EXPENDITURES					
Public Safety:	5 6 4 2 1 1 6	5 6 4 2 1 1 6	5 526 121		100.005
Personal services	5,643,116	5,643,116	5,536,131		106,985
Operating expenditures	993,588	993,588	855,911		137,677
Capital outlay	444,899	444,899	174,031		270,868
Debt service:					
Principal	341,047	341,047	596,789		(255,742)
Interest	 69,350	 69,350	 69,350		
Total Expenditures	 7,492,000	 7,492,000	 7,232,212		259,788
Excess of revenues over (under) expenditures	(156,149)	(156,149)	420,291		576,440
Other Financing Sources					
Proceeds from sale of fixed assets	 10,000	 10,000	 5,969		4,031
	 10,000	 10,000	 5,969		4,031
Net Change in Fund Balance	(146,149)	(146,149)	426,260		580,471
FUND BALANCE, October 1, 2017	 5,528,597	 5,528,597	 5,528,597		-
FUND BALANCE, September 30, 2018	\$ 5,382,448	\$ 5,382,448	\$ 5,954,857	\$	580,471

## <u>Note 1 – Budgetary Basis</u>

The general fund budget is prepared on a basis consistent with U.S. generally accepted accounting principles.

# WEST MANATEE FIRE & RESCUE DISTRICT SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS – FFRP AVAILABLE FISCAL YEARS

	9/30/14	9/30/15	9/30/16	9/30/17	9/30/18
Total Pension Liability Service Cost	\$ 599,259	\$ 666,228	\$ 755,968	\$ 827,082	\$ 923,439
Interest	697,564	796,006	917,721	1,092,387	1,236,466
Change in Excess State Money	-0-	-0-	(829,189)	-0-	-0-
Changes of Benefit Terms	-0-	-0-	-0-	-0-	-0-
Differences Between					
Expected and Actual Experience	-0-	(36,648)	(15,216)	(91,697)	51,654
Changes in Assumptions	-0-	437,140	587,156	-0-	143,229
Benefit Payments,					
Including Refunds of Employee Contributions	(206,528)	(60,003)	(61,967)	(63,997)	(66,096)
Net Change in Total					
Pension Liability	1,090,295	1,802,723	1,354,473	1,763,775	2,288,692
Total Pension Liability – Beginning	9,052,743	10,143,038	11,945,761	13,300,234	15,064,009
Total Pension Liability -					
Ending (a) Plan Fiduciary Net Position	<u>\$ 10,143,038</u>	<u>\$ 11,945,761</u>	<u>\$ 13,300,234</u>	<u>\$ 15,064,009</u>	<u>\$ 17,352,701</u>
Contributions – Employer	\$ 341,572	\$ 440,741	\$ 445,887	\$ 492,233	\$ 737,268
Contributions - State	394,968	405,207	334,758	286,780	268,167
Contributions – Employee	59,664		68,057	75,130	80,255
Net Investment Income	782,855	(86,120)	710,645	1,662,915	1,139,517
Benefit Payments, Including Refunds of					
Employee Contributions	(206,528)	(60,003)	(61,967)	(63,997)	(66,096)
Administrative Expense	(23,431)		(41,967)	(33,677)	(35,403)
Other			-0-	-0-	
Net Change in Plan	* • • • • • • • •	* <b>-</b>		* ~ · · · ~ ~ ~ · ·	÷
Fiduciary Net Position Plan Fiduciary Net Position	\$ 1,349,100	\$ 727,701	\$ 1,455,413	\$ 2,419,384	\$ 2,123,708
– Beginning	8,850,588	10,199,688	10,927,389	12,382,802	14,802,186
Plan Fiduciary Net Position					
– Ending (b)	<u>\$ 10,199,688</u>	<u>\$ 10,927,389</u>	<u>\$ 12,382,802</u>	<u>\$ 14,802,186</u>	<u>\$ 16,925,894</u>
Net Pension Liability – Ending (a) – (b)	<u>\$ (56,650)</u>	<u>\$ 1,018,372</u>	<u>\$ 917,432</u>	<u>\$ 261,823</u>	\$ 426,807
Plan Fiduciary Net Position	<u>+ (= = ; = = = ; / </u>	<u></u>	<u> </u>	<u></u>	<u>* · · · · · · · · · · · · · · · · · · ·</u>
as a Percentage of the		01 4004	02.1.00/		
Total Pension Liability Covered Employee Payroll	100.56% \$ 2,057,376	91.48% \$ 2,260,739	93.10% \$ 2,346,803	98.26% \$ 2,590,701	97.54% \$2,767,412
Net Position Liability as a	\$ 2,037,370	J 2,200,739	Ψ 2,5 <del>4</del> 0,605	Ψ <b>2,330,701</b>	¥ 2,707,412
Percentage of Covered					
Employee Payroll	-2.75%	45.05%	39.09%	10.11%	15.42%

Until a full 10-year trend is compiled, information will be presented for those years available.

# Notes to Schedule

Changes in Assumptions:

For the fiscal year ended September 30, 2018, the investment rate of return was changed from 7.75% to 7.70%.

# WEST MANATEE FIRE & RESCUE DISTRICT SCHEDULE OF CONTRIBUTIONS AND NOTES - FFRP AVAILABLE FISCAL YEARS

		Actuarially Determined	ir	ontributions relation to the Actuarially Determined	-	Contribution Deficiency	Covered Employee	Total Contributions as a percentage of Covered Employee
Fiscal Year Ended	(	Contribution	C	ontributions		(Excess)	Payroll	Payroll
9/30/2018	\$	982,431	\$	1,055,435	\$	(23,004)	\$ 2,767,412	36.33%
9/30/2017	\$	769,438	\$	779,013	\$	(9,575)	\$ 2,590,701	30.07%
9/30/2016	\$	725,162	\$	780,645	\$	(55,483)	\$ 2,346,803	33.26%
9/30/2015	\$	739,262	\$	845,948	\$	(106,686)	\$ 2,260,739	37.42%
9/30/2014	\$	736,540	\$	736,540	\$	-0-	\$ 2,057,376	35.80%

#### Notes to Schedule

Valuation Date: 10/01/2016 Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumption used to determine contribution rates:

Mortality:	<i>Healthy Lives:</i> Female: RP2000 Generational, 100% Annuitant White Collar, Scale BB. Male: RP2000 Generational, 10% Annuitant White Collar/90% Annuitant Blue Collar, Scale BB. <i>Disabled Lives:</i>
	Female: 60% RP2000 Disabled Female set forward two years/40% Annuitant White Collar with no setback, no projection scale.
	Male: 60% RP2000 Disabled Male setback four years/40% Annuitant White Collar with no setback, no projection scale.
	The assumed rates of mortality were mandated by Chapter 2015–157, Laws of Florida. This law mandates the use of the assumption used in either of the two most recent valuations of the Florida Retirement System (FRS). The above rates are those outlined in the July 1, 2015 FRS actuarial valuation report. We feel this assumption sufficiently accommodates future mortality improvements.
Interest:	7.75% per year compounded annually, net of investment related expenses. This Assumption was developed based upon a July 22, 2015 Experience Study of the Plan. Additionally, it is supported by the target allocation of the trust and the long-term expected returns by asset class.

# WEST MANATEE FIRE & RESCUE DISTRICT SCHEDULE OF CONTRIBUTIONS AND NOTES - FFRP AVAILABLE FISCAL YEARS

Retirement Age:	Earlier of 1.) Age 55 and the completion of 6 years of service or 2.) the completion of 25 years of service, regardless of age. Members who are eligible to retire on the valuation date are assumed to work one additional year. We feel this assumption is reasonable based upon the plan provisions but do not have sufficient data to develop retirement rates.										
Early Retirement:	None.										
Disability:		See below table. This assumption was developed from those used by other plans containing Florida Municipal Firefighters.									
Termination:		umption was covered in our st estimate of future experie	r 3/17/09 Experience Study ence.								
Salary Increases:	6% per year up to the assur an individual basis to acco	6% per year up to the assumed retirement age. Projected salary at retirement is on an individual basis to account for non-regular compensation. This assumption was developed from those used by other plans containing Florida Municipal									
Payroll Growth:	N/A.										
Funding Method: Asset Valuation	Aggregate Actuarial Cost M	ethod.									
Method:	Each year, the prior Actuarial Value of Assets is brought forward utilizing the historical geometric 4-year average Market Value return. It is possible that over time this technique will produce an insignificant bias above or below Market Value.										
Termination and		, , , , , , , , , , , , , , , , , , ,									
Disability Rate Table:											
		% Becoming Disabled	% Terminating During								
	Age	During the Year	the Year								
	20	0.14%	12.4%								

0.18%

0.30%

1.00%

10.5%

5.7%

1.5%

30

40

50

# WEST MANATEE FIRE & RESCUE DISTRICT SCHEDULE OF INVESTMENT RETURNS – FFRP AVAILABLE FISCAL YEARS

Annual Money-Weighted Rate of Return Net of
<u>Investment Expense</u>
7.57%
13.19%
6.37%
-0.82%
8.69%

Until a full 10-year trend is compiled, information will be presented for those years available.

#### WEST MANATEE FIRE & RESCUE DISTRICT SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY AVAILABLE FISCAL YEARS\*

#### FLORIDA RETIREMENT SYSTEM (FRS)

	2014		 2015		2016		2017		2018	
District's proportion of the net pension liability	0	.005296224%	 0.004832336%		0.004353557%		0.003577605%		0.003421197%	
District's proportionate share of the net pension liability	\$	323,148	\$ 624,161	\$	1,099,277	\$	1,058,232	\$	1,030,482	
District's covered-employee payroll	\$	839,374	\$ 812,025	\$	602,731	\$	501,069	\$	507,136	
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll		38%	77%		182%		211%		203%	
Plan fiduciary net position as a percentage of total pension liability		96.09%	92.00%		84.88%		83.89%		84.26%	

#### WEST MANATEE FIRE & RESCUE DISTRICT SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY AVAILABLE FISCAL YEARS\*

#### RETIREE HEALTH INSURANCE SUBSIDY PROGRAM (HIS)

	 2014		2015		2016		2017		2018	
District's proportion of the net pension liability	 0.002819525%		0.002815695%		0.002183475%		0.001553088%		0.001535934%	
District's proportionate share of the net pension liability	\$ 263,632	\$	287,157	\$	254,475	\$	166,063	\$	162,565	
District's covered-employee payroll	\$ 839,374	\$	812,025	\$	602,731	\$	501,069	\$	507,136	
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	31%		35%		42%		33%		32%	
Plan fiduciary net position as a percentage of total pension liability	0.99%		0.50%		0.97%		1.64%		2.15%	

#### WEST MANATEE FIRE & RESCUE DISTRICT SCHEDULE OF THE DISTRICT'S CONTRIBUTIONS AVAILABLE FISCAL YEARS\*

#### FLORIDA RETIREMENT SYSTEM (FRS)

	 2014	2015		 2016	 2017	2018	
Contractually required contribution	\$ 116,010	\$	117,816	\$ 106,168	\$ 93,134	\$	97,501
Contributions in relation to the contractually required contributions	 116,010		117,816	 106,168	 93,134		97,501
Contribution deficiency (excess)	\$ -	\$	-	\$ -	\$ -	\$	-
District's covered-employee payroll	\$ 839,374	\$	812,025	\$ 602,731	\$ 501,069	\$	507,136
Contributions as a percentage of covered- employee payroll	13.82%		14.51%	17.61%	18.59%		19.23%

#### WEST MANATEE FIRE & RESCUE DISTRICT SCHEDULE OF THE DISTRICT'S CONTRIBUTIONS AVAILABLE FISCAL YEARS\*

#### RETIREE HEALTH INSURANCE SUBSIDY PROGRAM (HIS)

	 2014	2015		 2016	 2017	2018	
Contractually required contribution	\$ 9,659	\$	10,763	\$ 11,192	\$ 8,219	\$	8,329
Contributions in relation to the contractually required contributions	 9,659		10,763	 11,192	8,219		8,329
Contribution deficiency (excess)	\$ -	\$	-	\$ -	\$ -	\$	-
District's covered-employee payroll	\$ 839,374	\$	812,025	\$ 602,731	\$ 501,069	\$	507,136
Contributions as a percentage of covered- employee payroll	1.15%		1.33%	1.86%	1.64%		1.64%

# WEST MANATEE FIRE & RESCUE DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION-FRS/HIS SEPTEMBER 30, 2018

# ACTUARIAL METHODS AND ASSUMPTIONS

Actuarial assumptions for both defined benefit plans (FRS and HIS) are reviewed annually by the Florida Retirement System Actuarial Assumptions Conference. The FRS Pension Plan has a valuation performed annually. This HIS Program has a valuation performed biennially that is updated for GASB reporting in the year a valuation is not performed. The most recent experience study for the FRS Pension Plan was completed in 2014 for the period July 1, 2008, through June 30, 2013. Because the HIS Program is funded on a pay-as-you-go basis, no experience study has been completed for this program.

The total pension liability for each of the defined benefit plans was determined by an actuarial valuation as of July 1, 2018, using the individual entry age normal actuarial cost method. Inflation increases for both plans is assumed at 2.60%. Payroll growth for both plans is assumed at 3.25%. Both the discount rate and the long-term expected rate of return used for FRS Pension Plan investments is 7.00%. The plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return. Because the HIS Program uses a pay-as-you-go funding structure, a municipal bond rate of 3.87% (based on the Bond Buyer General Obligation 20-Bond Municipal Bond Index) was used to determine the total pension liability for the program. Mortality assumptions for both plans were based on the Generational RP-2000 with Projection Scale BB tables.

The following changes in actuarial assumptions occurred in 2018:

- FRS: The long-term expected rate of return decreased from 7.10% to 7.00% and the active member mortality assumptions were updated.
- HIS: The municipal rate used to determine total pension liability increased from 3.58% to 3.87%.

# WEST MANATEE FIRE & RESCUE DISTRICT SCHEDULED OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS AVAILABLE FISCAL YEARS \*

		2018
Total OPEB Liability		
Service cost	\$	25,352
Interest		51,375
Recognition of Effect of Economic/Demographic Gains or Losses		51,071
Changes in assumptions		(136,778)
Net change in Total OPEB Liability		(8,980)
Total OPEB liability – Beginning		1,631,908
Total OPEB liability – Ending	\$	1,622,928
Covered-employee payroll	\$	3,380,320
Covered-employee payron	Þ	5,560,520
Total OPEB liability as a percentage of covered- employee payroll		48.01%
* The District adopted GASB 75 in 2018. Ultimately this schedule will contain information	on	

\* The District adopted GASB 75 in 2018. Ultimately this schedule will contain information for the last ten years.

Notes to Schedule:

Changes of assumptions: Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period:

Fiscal Year Ending September 30, 2018	3.64%
Fiscal Year Ending September 30, 2017	3.10%

OTHER SUPPLEMENTAL INFORMATION

# WEST MANATEE FIRE & RESCUE DISTRICT SCHEDULE OF EXPENDITURES – BUDGET AND ACTUAL – GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2018

		GENERAL FUND					
	FINAL BUDGET ACTUAL		ACTUAL	FINAL BUDGET FAVORABLE (UNFAVORABLE)			
PERSONAL SERVICES							
Salaries and wages	\$	3,258,673	\$	3,223,132	\$	35,541	
Longevity		150,518		149,818		700	
Education incentive		117,060		63,547		53,513	
Volunteer pay		60,000		30,415		29,585	
Payroll taxes		254,443		254,656		(213)	
Retirement		756,812		867,228		(110,416)	
Post employment health plan		79,356		75,570		3,786	
Insurance-health and life		802,500		718,855		83,645	
Insurance-workers compensation		144,754		140,490		4,264	
Uniforms		19,000		12,420		6,580	
TOTAL PERSONAL SERVICES	\$	5,643,116	\$	5,536,131	\$	106,985	
OPERATING EXPENDITURES							
Repairs and maintenance	\$	179,000	\$	129,051	\$	49,949	
Insurance		70,000		70,679		(679)	
Training		65,600		44,871		20,729	
Office expense		12,750		8,758		3,992	
Supplies		60,000		49,319		10,681	
Utilities		120,000		118,485		1,515	
Fire prevention		6,800		14,253		(7,453)	
Special services		245,500		200,490		45,010	
Tax collector/appraiser		215,930		210,933		4,997	
Miscellaneous		18,008		9,072		8,936	
TOTAL OPERATING EXPENDITURES	\$	993,588	\$	855,911	\$	137,677	

OTHER AUDITOR'S REPORTS



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

# To the Board of Commissioners West Manatee Fire & Rescue District

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the government activities, each major fund and the aggregate remaining fund information of West Manatee Fire & Rescue District (the District) as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated May 13, 2019.

# Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations during our audit, we did not identify any deficiencies in internal control that we considered to be material weaknesses. However, material weaknesses may exist that have not been identified.

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Bradenton, FL 34205 Sarasota, FL 34236 Tampa, FL 33602 ph 941.748.1040 ph 941.954.4040 ph 813.490.4490

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether West Manatee Fire & Rescue District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

#### Purpose of the Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Christopher, Smith, Leonard, Bristow + Staney, P. 4.

CHRISTOPHER SMITH, LEONARD, BRISTOW & STANELL, P.A.

May 13, 2019 Bradenton, Florida



# MANAGEMENT LETTER

Board of Commissioners West Manatee Fire & Rescue District

# Report on the Financial Statements

We have audited the financial statements of the West Manatee Fire & Rescue District, (the District), as of and for the fiscal year ended September 30, 2018, and have issued our report thereon dated May 13, 2019.

# Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Florida Auditor General.

#### Other Reports

We have issued our Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*, and Independent Accountant's Report on an examination conducted in accordance with AICPA Professional Standards, AT–C Section 315 regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated May 13, 2019, should be considered in conjunction with this management letter.

# Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

#### Financial Condition and Management

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, requires that we report the results of our determination as to whether or not West Manatee Fire & Rescue District has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific conditions met. In connection with our audit, we determined that the West Manatee Fire & Rescue District was not in a state of financial emergency as it did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

BRADENTON SARASOTA TAMPA 1001 3rd Avenue West, Suite 700 1515 Ringling Boulevard, Suite 900 101 East Kennedy Boulevard, Suite 1460 Bradenton, FL 34205 Sarasota, FL 34236 Tampa, FL 33602 ph 941.748.1040 ph 941.954.4040 ph 813.490.4490 Pursuant to Sections 10.554(1)(i)5.c and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the West Manatee Fire & Rescue District's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### Additional Matters

Section 10.544(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of Commissioners, and applicable management, and is not intended to be and should not be used by anyone other than those specified parties.

Christopher, Smith, Lewrard, Bristow + Stanell, P.A.

CHRISTOPHER, SMITH, LEONARD, BRISTOW & STANELL, P.A.

May 13, 2019 Bradenton, Florida INDEPENDENT ACCOUNTANT'S REPORT ON INVESTMENT COMPLIANCE

To the Board of Commissioners West Manatee Fire & Rescue District Manatee County, Florida

We have examined the West Manatee Fire & Rescue District's compliance with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2018. Management of the District is responsible for the District's compliance with the specified requirements. Our responsibility is to express an opinion on the District's compliance with the specified specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the District complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the District complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the District's compliance with specified requirements.

In our opinion, the District complied in all material respects, with Section 218.415, Florida Statutes, regarding the investment of public funds for the year ended September 30, 2018.

This report is intended solely for the information and use of the District and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

Christophe, Sath, Leonard, Bristow + Stamell, P.A.

CHRISTOPHER, SMITH, LEONARD, BRISTOW & STANELL, P.A.

May 13, 2019 Bradenton, Florida

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